



CITY OF
BLOOMINGTON
COMMITTEE OF THE
WHOLE MEETING
AUGUST 19, 2019



COMPONENTS OF THE COMMITTEE OF THE WHOLE AGENDA

On the third Thursday of each month at 6pm, the City Council meets as a Committee of the Whole. The purpose of this meeting is to present and consider agenda items that may be proposed for Regular City Council meetings, but that require further discussion before going in front of Council for an actual vote. The Committee of the Whole meeting is also a forum that allows the Mayor and Council Members to individually initiate proposed agenda items for discussion.

Council does not vote on any of this meeting's agenda items, outside of voting to approve the minutes of the previous Committee of the Whole meeting. Committee of the Whole agenda items discussed can be moved to a future regular City Council meeting agenda, if a consensus exists.

PUBLIC COMMENT

Each regular Committee of the Whole Meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, please complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted and call names of submitters to come forward to speak.

Public comment is a time for citizens to give comment. It is not a question and answer period and City Council Members do not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.

REGULAR AGENDA

All agenda items that provide Council an opportunity to listen to a presentation, ask questions of City Staff, deliberate, and seek additional information prior to making a decision will be placed on the Committee of the Whole Regular Agenda. No final action, beyond action on setting future agenda items and/or Agenda Initiatives, may be taken at a meeting of a Committee of the Whole unless it has been called as a Special Meeting.

A portion of the meeting is dedicated to previewing non-routine items. A non-routine agenda item shall include: (1) the expenditure of money over \$250,000; (2) development agreements; (3) amending the City Code and/or (4) the implementation or modification of policies. The failure to preview a non-routine agenda item at a Committee of the Whole meeting shall not prohibit its consideration and/or action at a future meeting.

MAYOR AND COUNCIL MEMBERS

Mayor: Tari Renner

City Council Members:

- Ward 1 - Jamie Mathy
Ward 2 - Donna Boelen
Ward 3 - Mboka Mwilambwe
Ward 4 - Julie Emig
Ward 5 - Joni Painter
Ward 6 - Jenn Carrillo
Ward 7 - Scott Black
Ward 8 - Jeff Crabill
Ward 9 - Kim Bray

City Manager: Tim Gleason
Deputy City Manager: Billy Tyus

CITY LOGO DESIGN RATIONALE

The CHEVRON Represents:
Service
Rank and Authority
Growth and Diversity
A Friendly and Safe Community
A Positive, Upward Movement and
Commitment to Excellence!

MISSION, VISION, AND VALUE STATEMENT

MISSION
To lead, serve and uplift the
City of Bloomington

VISION
A Jewel of the Midwest Cities

VALUES
Service-Centered,
Results-Driven,
Inclusive

STRATEGIC PLAN GOALS

- Financially Sound City Providing Quality Basic Services
Upgrade City Infrastructure and Facilities Grow the Local Economy
Strong Neighborhoods
Great Place - Livable, Sustainable City
Prosperous Downtown Bloomington

AGENDA



COMMITTEE OF THE WHOLE MEETING AGENDA
CITY HALL COUNCIL CHAMBERS
109 EAST OLIVE STREET, BLOOMINGTON, IL 61701
MONDAY, AUGUST 19, 2019, 6:00 P.M.

1. Call to Order
2. Roll Call of Attendance
3. Public Comment
4. Consideration and action to approve the Committee of the Whole Meeting Minutes from July 15, 2019, as requested by the City Clerk Department. *(Recommended Motion: The minutes be approved.)*
5. Presentation, Discussion, and Direction on Future Agenda Topics
 - A. Presentation and discussion by the McLean County Regional Planning Commission on their Short-Range Transit Plan, as requested by the Administration Department. *(Presentation and discussion only.) (Brief introduction by Tim Gleason, City Manager; Presentation by Teresa Anderson, Assistant Planner, 20 minutes; and City Council discussion, 15 minutes).*
 - B. Presentation and discussion of an update regarding Connect Transit, as requested by the Administration Department. *(Presentation and discussion only.) (Brief introduction by Tim Gleason, City Manager; Presentation by Isaac Thorne, Connect Transit General Manager; Martin Glaze, Connect Transit Chief Operating Officer; and Judy Buchanan, Board Trustee, 25 minutes; and City Council discussion, 15 minutes).*
 - C. Update and discussion on new video gambling regulations, as requested by the Legal and Administration Departments. *(Discussion and direction only.) (Brief overview by Tim Gleason, City Manager, 5 minutes; and City Council discussion, 5 minutes.)*
 - D. Council Initiatives
 - i. Discussion regarding the formation of a Cannabis Task Force, as requested by Council Member Jenn Carrillo. *(Discussion by Council Member Carrillo, 3 minutes, and City Council discussion, 3 minutes.)*
6. City Manager's Report *(5 minutes)*
7. Executive Session - *Cite Section*
 - A. Personnel - Section 2(c)(1) of 5 ILCS 120 (45 minutes)
8. Adjournment *(Approximately 8:54 p.m.)*



COMMITTEE OF THE WHOLE
AGENDA ITEM NO. 4

FOR COMMITTEE OF THE WHOLE: August 19, 2019

SPONSORING DEPARTMENT: City Clerk

SUBJECT: Consideration and action to approve Committee of the Whole Meeting Minutes from July 15, 2019, as requested by the City Clerk Department.

RECOMMENDED MOTION: The proposed minutes be approved.

STRATEGIC PLAN LINK: Goal 1. Financially sound City providing quality basic services.

STRATEGIC PLAN SIGNIFICANCE: Objective 1d. City services delivered in the most cost-effective, efficient manner.

BACKGROUND: The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, Council Proceedings must be approved thirty (30) days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, Council Proceedings are available for public inspection and posted to the City's web site within ten (10) days after Council approval.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: N/A

FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY CONSTRUCTION: N/A

Respectfully submitted for Council consideration.

Prepared by: Leslie Yocum, City Clerk

Recommended by:

A handwritten signature in black ink, appearing to read "Tim Gleason".

Tim Gleason,
City Manager

Attachments:

- CLK 1B Minutes July 15, 2019 Committee of the Whole Meeting



COMMITTEE OF THE WHOLE
AGENDA ITEM NO. 5A

FOR COMMITTEE OF THE WHOLE: August 19, 2019

SPONSORING DEPARTMENT: Administration

SUBJECT: Presentation and discussion by the McLean County Regional Planning Commission on their Short-Range Transit Plan, as requested by the Administration Department.

RECOMMENDED MOTION: Presentation and discussion only.

STRATEGIC PLAN LINK: Goals 1. Financially Sound City Providing Quality Basic Services and 5. Great Place - Livable, Sustainable City.

STRATEGIC PLAN SIGNIFICANCE: Objectives 1e. Partnering with others for the most cost-effective service delivery and 5a. Well-Planned City with necessary services and infrastructure.

BACKGROUND: Teresa Anderson, Assistant Planner for the McLean County Regional Planning Commission, will be presenting on the organization's Short-Range Transit Plan. This Plan fills the gap between immediate decisions and prospective action that extends across decades. In a period of substantial transition in Connect Transit's operations and expectations, and within the major task of establishing and building a complete network of fixed transit stops, the Short-Range Plan focuses on tasks for which preparation has been done but execution is waiting, on small-scale changes that enable more complex actions to follow, and common-sense decisions and implementation to correct specific issues over the next three to five years.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: Goal TAQ-2: Transit development provides an alternative of choice for the general population and support for the transit-dependent; TAQ-2.1: Expanded urban transit system to provide improved route coverage, more frequent route service (headways), extended service hours and schedules, accessible for transit-dependent riders and those with special needs and challenges, including the economically disadvantaged, persons without access to automobiles, the elderly, people with disabilities, and regional access to urban service areas.

FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY CONSTRUCTION: N/A

Respectfully submitted for Council consideration.

Prepared By:

Tara Henry, Legislative Assistant

Reviewed By:

Leslie Yocum, City Clerk

Recommended by:

A handwritten signature in black ink, appearing to read 'T. Gleason', with a stylized flourish at the end.

Tim Gleason
City Manager



COMMITTEE OF THE WHOLE
AGENDA ITEM NO. 5B

FOR COMMITTEE OF THE WHOLE: August 19, 2019

SPONSORING DEPARTMENT: Administration

SUBJECT: Presentation and discussion of an update regarding Connect Transit, as requested by the Administration Department.

RECOMMENDED MOTION: Presentation and discussion only.

STRATEGIC PLAN LINK: Goals 1. Financially Sound City Providing Quality Basic Services and 5. Great Place - Livable, Sustainable City.

STRATEGIC PLAN SIGNIFICANCE: Objectives 1e. Partnering with others for the most cost-effective service delivery and 5a. Well-Planned City with necessary services and infrastructure.

BACKGROUND: A Connect Transit update will be provided.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: Goal TAQ-2: Transit development provides an alternative of choice for the general population and support for the transit-dependent; TAQ-2.1: Expanded urban transit system to provide improved route coverage, more frequent route service (headways), extended service hours and schedules, accessible for transit-dependent riders and those with special needs and challenges, including the economically disadvantaged, persons without access to automobiles, the elderly, people with disabilities, and regional access to urban service areas.

Respectfully submitted for Council consideration.

Prepared By: Tara Henry, Legislative Assistant

Reviewed By: Leslie Yocum, City Clerk

Recommended by:

A handwritten signature in black ink, appearing to read 'Tim Gleason', written over a horizontal line.

Tim Gleason
City Manager



COMMITTEE OF THE WHOLE
AGENDA ITEM NO. 5C

FOR COMMITTEE OF THE WHOLE: August 19, 2019

SPONSORING DEPARTMENT: Legal and Administration

SUBJECT: Update and discussion on new video gambling regulations, as requested by the Legal and Administration Departments.

RECOMMENDED MOTION: Discussion and direction only.

STRATEGIC PLAN LINK: Goals 1. Financially sound City providing quality basic services; 3. Grow the Local Economy; and 5. Great Place - Livable, Sustainable City.

STRATEGIC PLAN SIGNIFICANCE: Objectives 1c. Engaged residents that are well informed and involved in an open governance process; 3a. Retention and growth of current local businesses; 3b. Attraction of new targeted businesses that are the "right" fit for Bloomington; 3d. Expanded retail businesses; 3e. Strong working relationship among the City, businesses, economic development organizations; and 5e. More attractive City; commercial areas and neighborhoods.

BACKGROUND: This update is to follow-up on the discussion that occurred at the July 15, 2019, Committee of the Whole on the City's video gaming moratorium and next steps. Since that meeting, City staff has worked to develop a proposal that addresses the primary concerns raised by the Council, including limiting the proliferation of video gambling throughout the community and enacting thoughtful licensing provisions to address the issues associated with video gambling within the City.

An overview of the draft licensing provisions is attached, and an update will be given at the meeting. Highlights include that the City would place a cap of 60 licenses for establishments that have video gambling. In addition, all establishments going forward will have to meet certain requirements, including demonstrating that at least 50% of their revenue comes from activities other than video gambling. Seating requirements will also be enacted to require at least five customer dining seats per video gaming terminal.

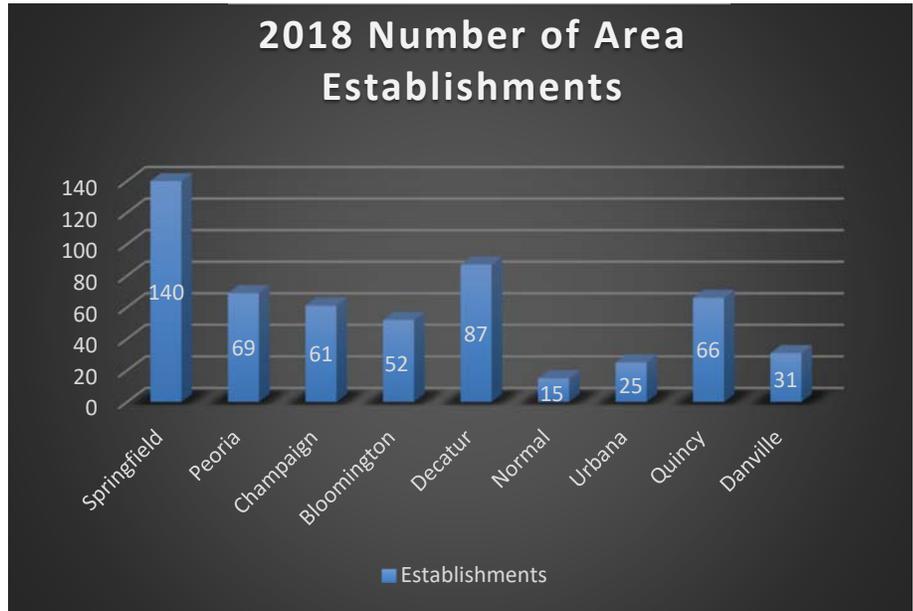
Another important requirement is that no new establishment will be able to obtain a video gambling license until at least 12 months after opening. This means that new establishments will have to prove they are a viable operation without the assistance of video gambling revenue. There will be an exception for businesses that are proposing to open within the City based on an existing business model that is verified to meet all of the licensing requirements.

The proposed licensing provisions will also cap the number of video gaming terminals at five per establishment, with the exception of large truck stops which can have up to 10 video gaming terminals under both the law and the proposed City's licensing provisions.

To help address addiction and related issues, the City will require a licensing sticker be placed on every video gaming terminal that will include a phone number where gambling addicts can receive assistance. The City Manager will also explore the potential for partnerships with local agencies that provide such assistance.

The proposal does not include a fee increase for establishments; however, a new fee is proposed for large truck stops in the amount of \$1,500 per terminal.

Overall, the proposal will allow for limited growth, while enacting licensing provisions to ensure no establishment within the City will operate primarily as a video gambling parlor or is otherwise in existence purely to facilitate video gambling.



In addition, the proposed cap of 60 licenses will limit the number of establishments within the City below that of comparably sized communities, including Champaign and Decatur. It prevents new gambling establishments from being located in residential districts and puts limitations on the addition of sports betting in licensed establishments, with the exception of both large and regular truck stops as defined by the Act.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: If adopted, the City may realize additional Video Gaming Tax and licensing revenues. The Video Gaming Tax revenue is recorded in the Non-Departmental-Video Gaming Tax account (10010010-50070). The Video Gaming License revenue is recorded in the Non-Departmental-Video Gaming License account (10010010-51021). Stakeholders can locate this in the FY 2020 Budget Book titled "Budget Overview & General Fund" on page 120.

COMMUNITY DEVELOPMENT IMPACT: N/A

FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY CONSTRUCTION: N/A

Respectfully submitted for Council consideration.

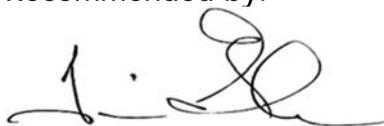
Prepared By:

Jeffrey R. Jurgens, Corporation Counsel

Finance & Budgetary Review By:

Chris Tomerlin, Budget Manager
Scott Rathbun, Finance Director

Recommended by:

A handwritten signature in black ink, appearing to read 'T. Gleason', with a stylized flourish at the end.

Tim Gleason
City Manager



**MAYOR & ALDERMANIC
AGENDA INITIATIVE PROPOSAL FORM**

SPONSOR: Jennifer Carrillo

PROPOSED INITIATIVE:

I am proposing the formation of a Cannabis Task Force to explore the new legislation passed by the state, and to propose recommendations for local implementation in 2020. I am proposing that the taskforce be made up of 1-3 city council members and multiple other stakeholders, including but not limited to: law enforcement, downtown businesses, criminal justice reform experts, persons who are in or with to enter the cannabis industry etc.

ESTIMATED CITY STAFF TIME TO RESEARCH & PREPARE FULL COUNCIL MEMO ON PROPOSED INITIATIVE INCLUDING BACKGROUND AND ANY NECESSARY RESEARCH:

- Nominal (less than 5 hours)
- Moderate (5 to 10 hours)
- Significant (more than 10 hours)

ESTIMATED COST OF PROPOSED INITIATIVE: Minimal

WILL THE PROPOSED INITIATIVE REQUIRE A BUDGET AMENDMENT:

- Yes
- No

WHAT CITY PROGRAMS OR STAFF ACTIVITIES ARE PROPOSED TO BE CUT OR REDUCED IN LIEU OF THE PROPOSED INITIATIVE, IF ANY:

DATE SUBMITTED: 7/22/2019



SIGNATURE